



**BOARD OF DIRECTORS  
APRIL 28, 2017**

**ACTION REQUESTED – INFORMATION**

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**SAN DIEGO FORWARD: DEVELOPMENT OF THE  
2019 REGIONAL PLAN**

File Numbers 3102000

**Introduction**

The adoption of San Diego Forward: The Regional Plan in October 2015 represented a major milestone for the region by merging the updates of the Regional Comprehensive Plan and the Regional Transportation Plan. This planning effort was preceded by the adoption of the 2011 Regional Transportation Plan, which included the agency's first Sustainable Communities Strategy (SCS) under California Senate Bill 375 (Steinberg, 2008) (SB 375) requirements. SANDAG is now embarking on the 2019 update to the Regional Plan (2019 Regional Plan), which includes the agency's third SCS.

Staff has prepared a proposed work program and schedule describing key tasks and timeframes for developing the 2019 Regional Plan, which is anticipated for adoption in fall of 2019.

**Discussion**

Federal law requires that SANDAG prepare a long-range transportation plan and make an air quality conformity determination every four years. SANDAG staff has developed a work program and schedule for the 2019 Regional Plan that incorporates a variety of planning efforts. These include an update to the 2050 Regional Growth Forecast, a Regional Housing Needs Assessment that is required by the state to be updated every eight years, and an update to the transit strategy. A process to engage low-income and minority populations in disadvantaged areas through community-based organizations (CBOs) will be underway shortly and is anticipated to function similarly to the CBO outreach program that was implemented for the 2015 Regional Plan.

The proposed work program and schedule are included as Attachments 1 and 2, respectively. Attachment 3 outlines the roles and responsibilities of the working groups, Policy Advisory Committees, and the Board of Directors related to the development of the 2019 Regional Plan.

*Environmental Impact Report*

SANDAG, as the Lead Agency under the California Environmental Quality Act, will prepare a Program Environmental Impact Report (EIR) for the 2019 Regional Plan. The Notice of Preparation (NOP) for the EIR was released on November 14, 2016, for a 60-day comment period that closed on January 13, 2017. A public scoping meeting was held on December 8, 2016, at SANDAG. Because the NOP was released in 2016, physical conditions as they existed in 2016 will generally be used as the baseline for environmental impact analysis in the EIR. In total, SANDAG received 19 written comment letters during the public comment period as well as verbal comments during the public

scoping meeting. Comments on the scope and content of the EIR will be addressed in the Draft EIR, which staff anticipates releasing for a public review period in early 2019.

### **Next Steps**

At future meetings, the Board of Directors will be asked to discuss the continuation and applicability of the 2015 Regional Plan's vision, goals and policy objectives for the 2019 Regional Plan. Input from the Board of Directors will be sought for the draft Public Involvement Plan, and discussions of future technology applications that would inform the transportation network also are anticipated over the next several months.

GARY L. GALLEGOS  
Executive Director

Attachments: 1. 2019 San Diego Forward: The Regional Plan – Draft Work Program  
2. 2019 San Diego Forward: The Regional Plan – Proposed Schedule  
3. 2019 San Diego Forward: The Regional Plan – Proposed Roles and Responsibilities for Working Groups and Policy Advisory Committees

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**2019 SAN DIEGO FORWARD: THE REGIONAL PLAN  
DRAFT WORK PROGRAM**

1. *Update Regional Plan Work Program and Public Involvement Plan*
  - Assess progress made toward the implementation of near-term and continuing actions from the 2015 Regional Plan.
  - Incorporate 2017 California Transportation Commission Regional Transportation Plan Guidelines (as needed)
  - Incorporate federal transportation bill (Moving Ahead for Progress in the 21st Century, or MAP-21, and Fixing America’s Surface Transportation Act or FAST Act, requirements) (as needed)
  - Monitor and incorporate relevant state legislation, including Senate Bill 375 (Steinberg, 2008) (SB 375), Senate Bill 32 (Statutes of 2016) (SB 32) requiring further reduction of greenhouse gas (GHG) emissions to achieve at least a 40 percent reduction below 1990 GHG levels by 2030, and 2017 Climate Change Scoping Plan Update (as needed)
  - Develop Updated Public Involvement Plan
2. *Conduct Public Outreach and Involvement*
  - Implement Public Involvement Plan
  - Conduct two public hearings on Draft San Diego Forward: The Regional Plan (required by legislation)
  - Conduct a public workshop on Sustainable Communities Strategy (SCS) development (required by legislation)
  - Conduct an informational meeting with elected officials to obtain input on SCS (required by legislation)
  - Continue to maintain San Diego Forward: The Regional Plan website
  - Issue request for partners and contracts with community-based organizations to engage low income and minority populations in the planning process
  - Update Tribal Consultation Plan
  - Conduct subregional workshops on Draft San Diego Forward: The Regional Plan
  - Analyze ongoing feedback and respond to comments received by phone, e-mail, social media, online, etc.
3. *Reaffirm San Diego Forward: The Regional Plan Vision, Goals and Policy Objectives*
4. *Prepare 2050 Regional Growth Forecast (Series 14) for Planning Purposes*
  - Collect land use inputs including general plan, zoning, and permitted projects (i.e., “scheduled development”)

- Develop regionwide growth projections (population, housing, jobs, and other economic and demographic variables)
  - Generate new subregional Growth Forecast (population, housing, jobs)
  - Review results with local jurisdictions and other land use authorities
  - Finalize 2050 Regional Growth Forecast (Series 14) for planning purposes following SANDAG quality assurance processes
5. *Prepare Draft Regional Housing Needs Assessment (RHNA) for the Sixth Housing Element Cycle*
- Consult with California Department of Housing and Community Development on the RHNA determination (housing need by income category)
  - Work with local jurisdictions and stakeholders to develop the RHNA methodology to allocate the determination
  - Prepare draft allocation by jurisdiction using the RHNA methodology
  - Prepare Draft RHNA for incorporation into the Draft Regional Plan
6. *Develop and Evaluate Alternative Multimodal Transportation Network Scenarios*
- Develop approach for the evaluation and inclusion of future technologies into the Regional Plan
    - Assess opportunities to evaluate the increasing use of shared mobility, including traditional forms of ridesharing and emerging mobility solutions such as carsharing, bikesharing, and ridesourcing (also known as Transportation Network Companies)
    - Evaluate implications of future technologies on freight and goods movement
    - Enhance modeling tools to refine Connected Vehicle/Automated Vehicle assumptions
    - Consider enhancements to technology assumptions surrounding current Transportation Demand Management (TDM) programs and services and propose reasonable assumptions for the deployment, uptake, and expansion of emerging mobility services and technologies
    - Update Intelligent Transportation Systems architecture and applications within the region
  - Assess Recommendations from State/Regional/Corridor/Subregional Studies into Development of Transportation Networks
    - Studies include the California Transportation Plan, Intraregional Tribal Transportation Strategy, Impacts of Border Delays at California-Baja California Ports of Entry, Improving Bus Operations and Traffic Study, Regional Transit Oriented Development Strategy, Active Transportation Implementation Strategy (including Bike Early Action Program, Safe Routes to Transit, and Safe Routes to School), State Route 52 Corridor Study, TDM studies/strategies, Transportation Systems Management (TSM) studies/strategies, State Route 11 and Otay Mesa East Port of Entry Innovation Analysis, Truck Visualization Study, Interstate 8 Corridor Study, 2016 Freight Gateway Study Update, Coordinated

Plan (including Long-Term Specialized Transportation Strategy), San Diego Regional Connected Vehicle Program, etc.

- Develop Unconstrained Multimodal Transportation Network
  - Refine multimodal network in conjunction with SCS (transit, Managed Lanes, highway, rail grade separations, active transportation, TDM, TSM, and goods movement)
- Update Revenue and Cost Projections for Projects and Services
  - Develop or revise cost estimates for the Unconstrained Multimodal Transportation Network, including operations and maintenance, based on requirements from federal transportation bill
  - Incorporate revised cost estimates for local streets and roads projects provided by the local jurisdictions
  - Develop initial revenue projections for the various local, state, and federal revenue sources for the financial scenarios
- Update Transit Strategy
- Incorporate Board actions related to the *TransNet* ten-year review (as needed)
- Update Regional Arterial System (as needed)
- Update Airport Multimodal and Rail Planning
  - Incorporate recommendations from the Los Angeles-San Diego-San Luis Obispo (LOSSAN) Rail Corridor Agency Corridorwide Strategic Implementation Plan Update (2012) and the LOSSAN Infrastructure Development Plan for San Diego County (expected 2017)
  - Incorporate recommendations from the biennial California High-Speed Rail Program Revised Business Plan (2016)
  - Incorporate recommendations from the San Diego County Regional Airport Authority's Airport Development Plan (timeframe TBD)
- Update Transportation Project Evaluation Criteria and Performance Measures
  - Re-evaluate and update project evaluation criteria (as needed)
  - Re-evaluate and streamline performance measures to be consistent with the San Diego Forward: The Regional Plan goals and policy objectives, including Environmental Justice/Social Equity, Economic, and Environmental indicators
- Apply Project Evaluation Criteria to the Unconstrained Transportation Network

7. *Select Preferred Transportation Network*

- Perform travel forecasts and evaluate overall performance, including economic analyses
- Develop and analyze financial scenarios
- Develop Draft Preferred Scenario for review, including phasing

8. *Perform Air Quality Analyses for Transportation Conformity*
9. *Produce Draft Regional Plan, RHNA, and Draft Environmental Impact Report (EIR)*
  - Release Draft San Diego Forward: The Regional Plan for public comment
  - Address public comments and prepare Proposed Final San Diego Forward: The Regional Plan
  - Include a System Performance Report in the Regional Plan to assess progress made toward the achievement of federal performance measures targets per MAP-21/FAST Act
  - Prepare Draft EIR
    - Prepare and circulate Notice of Preparation for EIR
    - Create EIR Alternatives
    - Produce Draft EIR
    - Release Draft EIR for public comment
    - Address public comments and prepare Final EIR
10. *Adopt Final Regional Plan, RHNA, Air Quality Conformity Determination, approve Regional Growth Forecast, and Certify Final EIR*
  - Air Quality Conformity Determination by U.S. Department of Transportation
  - Determination on the adopted SCS by Air Resources Board

# 2019 San Diego Forward: The Regional Plan – Proposed Schedule

April 28, 2017

Major Tasks	FY 2017	FY 2018				FY 2019				FY 2020	
	Q4 April - June 2017	Q1 July - Sept 2017	Q2 Oct - Dec 2017	Q3 Jan - March 2018	Q4 April - June 2018	Q1 July - Sept 2018	Q2 Oct - Dec 2018	Q3 Jan - March 2019	Q4 April - June 2019	Q1 July - Sept 2019	Q2 Oct - Dec 2019
Update Regional Plan Work Program and Public Involvement Plan											
Conduct Public Outreach and Involvement											
Reaffirm San Diego Forward: The Regional Plan Vision, Goals and Policy Objectives											
Prepare 2050 Regional Growth Forecast (Series 14) for Planning Purposes											
Prepare Draft Regional Housing Needs Assessment (RHNA) for the Sixth Housing Element Cycle											
Develop and Evaluate Alternative Multimodal Transportation Network Scenarios											
Select Preferred Transportation Network											
Perform Air Quality Analyses for Transportation Conformity											
Produce Draft Regional Plan, RHNA, and Draft Environmental Impact Report (EIR)											
Adopt Final Regional Plan, RHNA, Air Quality Conformity Determination, approve Regional Growth Forecast, and Certify Final EIR											

Legend:  Major Task  Milestone

# 2019 San Diego Forward: The Regional Plan – Proposed Roles and Responsibilities for Working Groups and Policy Advisory Committees

Major Tasks	SANDAG Working Groups*							Policy Advisory Committees			BOD
	CTAC	TWG	CWG	ATWG	Tribal TWG	MWG	ITOC	BC	RPC	TC	
Update Regional Plan Work Program and Public Involvement Plan											•
Conduct Public Outreach and Involvement	•	•	•	•	•	•	•	•	•	•	•
Reaffirm San Diego Forward: The Regional Plan Vision, Goals and Policy Objectives											•
Prepare 2050 Regional Growth Forecast (Series 14) for Planning Purposes	•	•	•		•	•	•		•	•	•
Prepare Draft Regional Housing Needs Assessment (RHNA) for the Sixth Housing Element Cycle		•							•		•
Develop and Evaluate Alternative Multimodal Transportation Network Scenarios	•	•	•	•	•	•	•		•	•	•
Select Preferred Transportation Network											•
Perform Air Quality Analyses for Transportation Conformity			•								•
Produce Draft Regional Plan, RHNA, and Draft Environmental Impact Report (EIR)	•	•	•	•	•	•	•	•	•	•	•
Adopt Final Regional Plan, RHNA, Air Quality Conformity Determination, approve Regional Growth Forecast, and Certify Final EIR											•

## Committees and Working Groups

<p><b>Board of Directors (BOD)</b></p> <p><b>Policy Advisory Committees</b></p> <p>Borders Committee (BC)</p> <p>Regional Planning Committee (RPC)</p> <p>Transportation Committee (TC)</p> <p><b>TransNet Independent Taxpayer Oversight Committee (ITOC)</b></p>	<p><b>Working Groups</b></p> <p>Cities/County Transportation Advisory Committee (CTAC)</p> <p>Regional Planning Technical Working Group (TWG)</p> <p>San Diego Region Conformity Working Group (CWG)</p> <p>Active Transportation Working Group (ATWG)</p> <p>Interagency Working Group on Tribal Transportation Issues (Tribal TWG)</p> <p>Military Working Group (MWG)</p>
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## Specific Tasks Will Be Presented to These Groups as Needed:

<p>Committee on Binational Regional Opportunities (COBRO)</p> <p>Environmental Mitigation Program Working Group (EMP)</p> <p>Freight Stakeholders Working Group</p> <p>Regional Energy Working Group</p> <p>San Diego Regional Traffic Engineers Council (SANTEC)</p> <p>Social Services Transportation Advisory Council (SSTAC)</p> <p>Community Based Organizations</p>
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\* Working Groups will provide input that will be used in the staff recommendations to the Policy Advisory Committees and the Board of Directors